

## Message Text

CONFIDENTIAL

PAGE 01 PEKING 00942 080441Z  
ACTION EUR-12

INFO OCT-01 EA-10 NEA-10 ISO-00 IO-13 CIAE-00 DODE-00  
PM-05 H-01 INR-10 L-03 NSAE-00 NSC-05 PA-01  
SP-02 SS-15 ICA-11 ACDA-12 EB-08 OMB-01 TRSE-00  
/120 W  
-----053587 081959Z /64

R 080418Z APR 78  
FM USLO PEKING  
TO SECSTATE WASHDC 0353  
INFO AMCONSUL HONG KONG  
AMEMBASSY LONDON  
AMEMBASSY NEW DELHI  
AMEMBASSY PARIS  
AMEMBASSY TAIPEI  
AMEMBASSY TOKYO  
USMISSION USNATO  
CINCPAC HONOLULU HI

CONFIDENTIAL PEKING 0942

CINCPAC FOR POLAD

E.O. 11652: GDS  
TAGS: PBOR CH UR  
SUBJ: PRC POSITION TOWARD TROOP WITHDRAWAL ON SINO-SOVIET BORDER

REF: MOSCOW 6662

1. THE PRC POSITION SINCE 1969 HAS BEEN THAT THE SOVIET UNION  
MUST FIRST WITHDRAW TROOPS FROM THE DISPUTED AREAS ALONG THE  
ENTIRE SINO-SOVIET BORDER BEFORE A COMPREHENSIVE BORDER  
SETTLEMENT CAN BE ACHIEVED. THE FORMULATION HAS IMPLICITLY  
ALSO INCLUDED THE PULLBACK OF SOVIET TROOPS ALONG THE  
SINO-MONGOLIAN BORDER.

2. PREMIER HUA KUO-FENB IN HIS FEBRUARY 26, 1978 WORK REPORT  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 PEKING 00942 080441Z

TO THE FIFTH NATIONAL PEOPLE'S CONGRESS ALSO DEMANDED THAT  
THE SOVIET UNION WITHDRAW ITS ARMED FORCES FROM THE  
PEOPLE'S REPUBLIC OF MONGOLIA. THIS FORMULA WAS  
REPEATED IN THE MARCH 9 PRC MINISTRY OF FOREIGN  
AFFAIRS NOTE TO THE SOVIET UNION ON THE NORMALIZATION  
OF SINO-SOVIET STATE RELATIONS. AS FAR AS WE ARE  
AWARE, THIS IS THE FIRST TIME A COMPLETE WITHDRAWAL

FROM MONGOLIA HAS BEEN SPECIFICALLY AND PUBLICLY IDENTIFIED AS A PRECONDITION FOR A BORDER SETTLEMENT. IN HIS 1973 ADDRESS TO THE UNITED NATIONS, FORMER PRC FOREIGN MINISTER CHIAO KUAN-HUA CHIDED THE SOVIET UNION FOR NOT WITHDRAWING ITS FORCES FROM MONGOLIA AS AN INDICATION THAT THE SOVIET UNION WAS NOT SERIOUS ABOUT RELAXING WORLD TENSION. HOWEVER, CHIAO DID NOT LINK THIS WITH A BORDER SETTLEMENT.

3. COMMENT: THE PRC HAS APPARENTLY CLARIFIED ITS POSITION ON THE PRC BORDER SITUATION, PUBLICLY ADDING THE DEMAND FOR A COMPLETE SOVIET WITHDRAWAL FROM MONGOLIA. HOWEVER, WE BELIEVE THAT THIS MIGHT HAVE VERY WILL BEEN THE PRIVATE POSITION SINCE 1969 AND THE PRC HAS NOW BEEN PRODDED INTO "CLARIFYING" ITS POSITION IN RESPONSES TO SOVIET PROPAGANDA ATTACKS. THE SOVIETS APPEAR TO BE EXPLOITING THIS CLARIFICATION FOR MAXIMUM PROPAGANDA EFFECT.

WOODCOCK

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptoning:** X  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** MEETING AGENDA, DIPLOMATIC DISCUSSIONS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 08 apr 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978PEKING00942  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D780152-1194  
**Format:** TEL  
**From:** PEKING  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1978/newtext/t19780477/aaaacneo.tel  
**Line Count:** 81  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** 48a6aab3-c288-dd11-92da-001cc4696bcc  
**Office:** ACTION EUR  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 2  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** 78 MOSCOW 6662  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 12 may 2005  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 3027419  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** PRC POSITION TOWARD TROOP WITHDRAWAL ON SINO-SOVIET BORDER  
**TAGS:** PBOR, OCON, CH, UR, (CARTER, JIMMY), (LUNS, JOSEPH M A H)  
**To:** STATE  
**Type:** TE  
**vdkvgwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/48a6aab3-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014